

March 15, 2018

Email: [REDACTED]

Dear [REDACTED]

**Re: Request for Access to Information under Part II of the Access to Information and Protection Privacy Act**

---

On February 20, 2018, the City of St. John's received your request for access to the following information:

*"Provide for the last 2 years - by month the number of complaints received @ SJ City Hall re: Rawlins Cross traffic."*

As required by 8(2) of the Act, we have severed information that is unable to be disclosed and have provided you with as much information as possible. Personal information pertaining to third parties has been redacted from the documentation provided as per Section 40 (1) of the ATIPP Act 2015:

**Disclosure harmful to personal privacy**

40. (1) The head of a public body shall refuse to disclose personal information to an applicant where the disclosure would be an unreasonable invasion of a third party's personal privacy.

Please be advised that you may ask the Information and Privacy Commissioner to review the processing of your access request, as set out in section 42 of the *Access to Information and Protection of Privacy Act* (the Act). A request to the Commissioner must be made in writing within 15 business days of the date of this letter or within a longer period that may be allowed by the Commissioner:

Office of the Information and Privacy Commissioner  
2 Canada Drive; P. O. Box 13004, Stn. A, St. John's, NL. A1B 3V8  
Telephone: (709) 729-6309; Facsimile: (709) 729-6500

You may also appeal directly to the Supreme Court Trial Division within 15 business days after you receive the decision of the public body, pursuant to section 52 of the Act.

If you have any further questions, please feel free to contact the undersigned by telephone at 576-8619 or by e-mail: [kchafe@stjohns.ca](mailto:kchafe@stjohns.ca)

Yours truly,



Karen Chafe  
ATIPP Coordinator

**ST. JOHN'S**



Re: Fw: Rawlins cross   
David Clarke to: Stephen Fagan

2016/09/19 03:33 PM

History: This message has been replied to.

Steve,

A request has been issued to Parks to have the trees trimmed and work orders have been issued to relocate the signs to the new poles and to replace the faded do not enter sign and to install a new one way sign..

David.

Stephen Fagan

Dave could you take a run by and see if there ar...

2016/09/19 09:41:45 AM

From: Stephen Fagan/CSJ  
To: David Clarke/CSJ@CSJ  
Date: 2016/09/19 09:41 AM  
Subject: Fw: Rawlins cross

Dave could you take a run by and see if there are any issues with the signs in the area.

Thanks

Stephen Fagan

*Supervisor - Traffic & Parking*

Department Of Public Works

City of St. John's  
PO Box 908  
A1C 5M2  
NL, Canada

Tel: (709) 576 - 8978  
Fax: (709) 576 - 8305

----- Forwarded by Stephen Fagan/CSJ on 2016/09/19 09:40 AM -----

From: Sheilagh O'Leary/CSJ  
To:   
Cc: Jonathan Galgay/CSJ@csj, Stephen Fagan/CSJ@csj, Bill MacDonald/CSJ@csj  
Date: 2016/09/17 06:51 PM  
Subject: Re: Rawlins cross

Thanks 

I am certain Councillor Galgay will address your concern and I am cc'ing traffic staff in this email as well.

Kind Regards,

Sheilagh O'Leary  
Ward 4 Councillor  
(709) 576-8217

Sent from my iPhone

On Sep 17, 2016, at 4:49 PM, [REDACTED] wrote:

Drivers always turn left when they are not supposed to. then all the other cars make tons of noise and road rage. put a bigger no left or right turn sign there. thanks [REDACTED]

<2016-09-17 16.46.55.jpg>



**Re: Rawlins cross**   
**Stephen Fagan** to: Sheilagh O'Leary  
Cc: Bill MacDonald, Jonathan Galgay, [REDACTED], [REDACTED]

2016/09/19 01:34 PM

Good afternoon I just wanted to provide a follow up to the inquiry on Rawlins Cross . I dispatched one of our analysts to the area and this is what he observed .

*"I had a look at both the east bound and west bound approaches on Military Rd as discussed this morning.... The East Bound approach is quite clear with no obstructions and proper signs . However for the West bound approach some of the signs are obstructed by the new utility poles and some signs are obstructed by over grown trees, I will have this corrected. Also I will be issuing a work order to have the do not enter sign coming up from Moo Moos replaced as its faded and a new one way sign installed on the post as well.... Hopefully this will correct the problem in the area ."*

I will contact the RNC in regards to the illegal turns being made in Rawlins Cross . With some spot enforcement this may curb the practice . We will continue to monitor the area once the recommended work has been completed .

Thanks

Stephen Fagan

*Supervisor - Traffic & Parking*

Department Of Public Works

City of St. John's  
PO Box 908  
A1C 5M2  
NL, Canada

Tel: (709) 576 - 8978  
Fax: (709) 576 - 8305

Sheilagh O'Leary

From: Sheilagh O'Leary/CSJ To: [REDACTED] ...

2016/09/17 06:51:45 PM

From: Sheilagh O'Leary/CSJ  
To: [REDACTED]  
Cc: Jonathan Galgay/CSJ@csj, Stephen Fagan/CSJ@csj, Bill MacDonald/CSJ@csj  
Date: 2016/09/17 06:51 PM  
Subject: Re: Rawlins cross

Thanks [REDACTED]

I am certain Councillor Galgay will address your concern and I am cc'ing traffic staff in this email as well.

Kind Regards,  
Sheilagh O'Leary

Ward 4 Councillor  
(709) 576-8217

Sent from my iPhone

On Sep 17, 2016, at 4:49 PM, [REDACTED] > wrote:

Drivers always turn left when they are not supposed to. then all the other cars make tons of noise and road rage. put a bigger no left or right turn sign there. thanks [REDACTED]

<2016-09-17 16.46.55.jpg>

### Case ID 535627

#### Caller Information

Known Callers: 1 Anonymous Callers: 0

Name: [REDACTED]

Address: [REDACTED]

Home Phone: [REDACTED]

#### Case Information

Case Type: Traffic Division - General Issues Category: Streets-Parking-Traffic  
 Status: Closed Priority: Normal  
 Expected Completion: 2018/03/02 09:00:00 AM  
 Last Updated: 2018/02/16 09:08:28 AM  
 Submitted By: Tina Noseworthy On 2018/02/15 07:41:45 PM  
 Assigned To: Garrett Donaher (PERS TRNENG Manager) On 2018/02/15 07:41:45 PM  
 Access Code: 666218  
 Subject: TRAFFIC COMPLAINT  
 Description: as per attached email.

#### Location

Location: MILITARY RD, ST. JOHN'S, NL, CANADA (Verified with GIS)

#### Contacts

Work	Staff Member	Phone [Public]	Email	Fax
Traffic Division - General Issues Case	Garrett Donaher (PERS TRNENG Manager)		gdonaher@stjohns.ca	

#### Comments

Date	Type	Entry	Relates To	Created By
2018/02/16 09:08:28 AM	Case Completion	Activity not required Closed due to Case ID: 535627.	Traffic Division - General Issues	Garrett Donaher
2018/02/15 07:42:25 PM	Case Note	File Attached: military road.pdf	Traffic Division - General Issues	Tina Noseworthy
2018/02/15 07:41:45 PM	Case Assignment	System Case ID: 535627 has been assigned to PERS TRNENG Manager (Donaher, Garrett).	Traffic Division - General Issues	Tina Noseworthy
2018/02/15 07:41:45 PM	Case Submission	System Case was submitted by Tina Noseworthy.	Traffic Division - General Issues	Tina Noseworthy

### Case ID 512985

#### Caller Information

Known Callers: 1 Anonymous Callers: 0

Name: [REDACTED]  
 Address: [REDACTED]  
 Home Phone: [REDACTED]  
 Email: [REDACTED]

#### Case Information

Case Type: Traffic Sign New Signage Request Category: Streets-Parking-Traffic  
 Status: Closed Priority: Normal  
 Expected Completion: 2017/09/27 09:00:00 AM  
 Last Updated: 2017/10/12 04:10:03 PM  
 Submitted By: Anne Power On 2017/09/12 10:37:32 PM  
 Assigned To: Steve Fagan (PERS TRNENG Supervisor Traffic and Parking) On 2017/09/13 11:43:59 AM  
 Access Code: 501713  
 Subject: SIGNAGE - NO PARKING REQUESTED  
 Description: WEB SUBMISISON RECEIVED. NO PARKING SIGN REQUESTED ON MILITARY ROAD, SOUTH SIDE, FROM RAWLINS CROSS TO KNIGHT STREET. SEE WEB SUBMISSION ATTACHED.  
 Traffic Sign Type: Parking Location Detailed Description: MILITARY ROAD BETWEEN RAWLINS CROSS AND KNIGHT STREET - SOUTH SIDE OF M. ROAD

#### Location

Location: MILITARY RD, ST. JOHN'S, NL, CANADA (Verified with GIS)

#### Contacts

Work	Staff Member	Phone [Public]	Email	Fax
Traffic Sign New Signage Request Case	Steve Fagan (PERS TRNENG Supervisor Traffic and Parking)		sfagan@stjohns.ca	

#### Comments

Date	Type	Entry	Relates To	Created By
2017/10/12 04:10:03 PM	Case Completion	See Case Comments for Details Closed due to Case ID: 512985.	Traffic Sign New Signage Request	Steve Fagan
2017/10/12 04:09:56 PM	Case Note	Currently this area is serviced by a metrobus bus stop and an existing no parking buses only. There are 2 spaces for residential parking as well. We will continue to monitor the area. Right now no changes are planned.	Traffic Sign New Signage Request	Steve Fagan

User: sfagan

2017/09/30 02:45:47 AM	Escalation	System Case ID:512985 escalated to Garrett Donaher (PERS TRNENG Manager) because of Case Non-Completion Escalation	Traffic Sign New Signage Request	SYSTEM
2017/09/28 02:46:02 AM	Escalation	System Case ID:512985 escalated to Garrett Donaher (PERS TRNENG Manager) because of Case Non-Completion Escalation	Traffic Sign New Signage Request	SYSTEM
2017/09/13 11:43:59 AM	Case Assignment	Other Case ID: 512985 has been assigned to PERS TRNENG Supervisor Traffic and Parking (Fagan, Steve). Steve I am not aware of any issues with regards to this area.	Traffic Sign New Signage Request	Chris Pitcher
2017/09/13 09:17:10 AM	Case Assignment	Reassigned to Appropriate Person Case ID: 512985 has been assigned to PERS RS PARKING Supervisor 2 (Pitcher, Chris). Chris is there any known issues in the area?	Traffic Sign New Signage Request	Steve Fagan
2017/09/12 10:37:32 PM	Case Note	System	Traffic Sign New Signage Request	Anne Power
2017/09/12 10:37:32 PM	Case Assignment	System Case ID: 512985 has been assigned to PERS TRNENG Supervisor Traffic and Parking (Fagan, Steve).	Traffic Sign New Signage Request	Anne Power
2017/09/12 10:37:32 PM	Case Submission	System Case was submitted by Anne Power.	Traffic Sign New Signage Request	Anne Power



Fw: Rawlins Cross Area-A Walking Community Area  
Danny Breen  
to:  
Kenessa Cutler  
2018/02/23 12:30 PM  
Hide Details  
From: Danny Breen/CSJ  
To: Kenessa Cutler/CSJ@CSJ

Danny Breen  
Mayor  
City of St. John's, NL  
709-576-8477

----- Forwarded by Danny Breen/CSJ on 2018/02/23 12:29 PM -----

From: [REDACTED]  
To: Danny Breen <DBreen@stjohns.ca>  
Date: 2018/02/16 08:43 AM  
Subject: Re: Rawlins Cross Area-A Walking Community Area

---

Hi Mr. Breen,

I meant to say in the previous e-mail those two accidents were at the intersection of Queens Rd/Prescott St area as that seems to be the most confusing area.

Thank-you again and have a great day!

[REDACTED]

-----  
On Fri, 2/16/18, Danny Breen <DBreen@stjohns.ca> wrote:

Subject: Re: Rawlins Cross Area-A Walking Community Area  
To: [REDACTED]  
Received: Friday, February 16, 2018, 7:16 AM

Hi [REDACTED]

Thank you for your comments.  
I share your concerns about this pilot project. This intersection is challenging currently and without significant infrastructure changes I am not convinced any improvements through traffic flow alone are possible without negatively impacting other areas.

I am not supporting this pilot project and have urged my colleagues to not support it as well.

Danny Breen

Mayor  
City of St. John's,  
NL  
709-576-8477

>  
On Feb 15, 2018, at 6:15 PM, [REDACTED] [REDACTED]  
wrote:  
>  
>  
>  
> Dear Mayor Danny  
Breen and city councillors,  
>  
> The Rawlins Cross area is situation  
in a walking downtown community  
with  
several schools in the  
> area and a  
major city park, I would like to know where is the  
feasibility study on pedestrians as that is a  
key issue  
> in this as well and the  
safety of our children.  
>  
> Will our city children be safer is the  
major question here as I  
personally think  
they will be confused as the reference to people  
> from out of the town being confused should  
not be the main focus here as  
this is our  
walking downtown community and  
>  
pedestrians need to have a voice here. Will there be  
flashing lights for  
our children/  
pedestrians to press to walk  
> accross  
each section of the road.  
>  
> We the city residents should have a say  
in this as well, will we have  
an opportunity  
to voice our concerns on this issue and have our  
> questions answered.  
>  
> Thank-you,  
> [REDACTED]  
>  
>  
>  
> The City of St. John's wants to  
> make  
> the twisted  
stretch at Rawlins Cross  
> safer by  
removing the  
> traffic lights.  
>

> The idea would see  
Rawlins Cross  
> essentially  
transformed into a large  
> roundabout.  
The section  
> of Military Road between  
Monkstown  
> Road and Rennie's Mill  
> Road would be closed to all traffic  
> - except emergency  
> vehicles.  
>  
>  
> Instead of turning  
left from King's  
> Road onto  
Military Road at the lights,  
> drivers  
will now have  
> to drive a little  
further and take a  
> left onto  
Monkstown  
> Road in order to continue  
westward on  
> Military Road.  
>  
> Drivers heading  
toward Bannerman on  
> Military Road  
will have to take a  
> mandatory  
right-hand turn  
> onto King's Road  
before taking  
> another right to  
continue  
> on Military Road.  
>  
> A date has yet to  
be set for the  
> beginning of the  
pilot project.  
>  
>  
At Wednesday's committee of the  
>  
whole  
> meeting, Mayor Danny Breen  
said the  
> idea of the project  
> scared him.  
>  
> "Rawlins Cross is very  
complicated.  
> It's been there a  
long time," said  
> Breen.  
>

> "Sometimes, it  
is what it is. I  
> think  
> by changing it around to the extent  
by  
> what's being  
> proposed in the pilot project is  
going  
> to take a lot of  
> getting used to. I don't think  
> it's going to create  
> anything greater than what's there  
> now."  
>  
> Breen and councilors Jamie Korab and  
> Wally Collins opposed the project,  
> with the other seven  
> councilors present voting in favour.  
> Coun. Dave Lane was  
>  
absent.  
>  
> Breen  
has asked to see accident  
> statistics  
for the area to determine  
> if there is  
indeed a  
> heightened risk of  
collision in the  
> notorious  
intersection.  
>  
>  
Council transportation lead Debbie  
>  
Hanlon says the changes are an effort  
>  
to make the infamous  
> intersection  
easier on everyone.  
>  
> "Right now, there is confusion,  
> especially from people out of  
town,"  
> said Hanlon.  
>  
> "This has  
probably been one of the  
> highest  
number of complaint areas  
> we've had.  
So, we've  
> had traffic and  
engineering look at  
> it. We're hoping  
this  
> will improve traffic flow in  
the area  
> and reduce confusion,

> which causes accidents.”  
>  
> Five other pilot  
projects were  
> approved  
> by council on Wednesday and will get  
> the final stamp of  
>  
approval at a future council meeting.  
>  
> The Pennywell  
Road-Cookstown Road  
> intersection  
will be turned into a  
> roundabout. Staff  
says  
> that change will help the flow  
of  
> traffic and reduce driver  
> confusion.  
>  
> Three sidewalks will be extended  
> slightly into the street along three  
> crosswalks: one at  
>  
Military Road across from Bannerman  
>  
Park, another at  
> Ladysmith Drive and  
Kiwaniis Street,  
> and another at Terra  
> Nova Road and Wishingwell Road.  
>  
> Another project  
will see a community  
> neighborhood  
art project take place on  
> Tree Top  
Drive in  
> Southlands. In an effort to  
curb  
> speeding, the city will  
> accept art designs to be painted  
along  
> the street. Art  
> submissions will be reviewed by the  
> city and must not  
>  
contain any words or games, like  
>  
hopscotch, that could  
> encourage  
children into the street.  
> Once designs  
are  
> accepted, the city will lead  
a  
> street-painting day for  
> residents in the neighbourhood to  
> paint the street.

>  
> Each project will be reviewed until  
> the  
> fall, when a  
report will be submitted  
> to council  
to  
> determine whether the changes  
will  
> become permanent.  
>  
> david.maher@thetelegram.com



Fw: Rawlins Cross  
 Danny Breen  
 to:  
 Kenessa Cutler  
 2018/02/23 12:29 PM  
 Hide Details  
 From: Danny Breen/CSJ  
 To: Kenessa Cutler/CSJ@CSJ

Danny Breen  
 Mayor  
 City of St. John's, NL  
 709-576-8477

----- Forwarded by Danny Breen/CSJ on 2018/02/23 12:29 PM -----

From: [REDACTED]  
 To: <dbreen@stjohns.ca>, <dhanlon@stjohns.ca>  
 Date: 2018/02/19 05:41 AM  
 Subject: FW: Rawlins Cross

---

**From:** [REDACTED]  
**Sent:** February 19, 2018 5:33 AM  
**To:** 'hjamieson@stjohns.ca'  
**Cc:** 'dbreen@stjohns.ca'; 'dhanlon@stjohns.ca'  
**Subject:** Rawlins Cross

Hi Councillor Jamieson:

I appreciate that one of your concerns for St. John's is walkability, and I am compelled to get in touch before the next council meeting to express my concerns about the proposal to try to re-design Rawlins Cross into a round-about. My principal concern is that simply turning it into a round-about and removing the signal lights would make it unsafe for pedestrians. Yet it's an area that's integral to the walking infrastructure in the area, especially given that Military is one of few roads to have sidewalks ploughed reliably in winter and many tourists prefer to walk along it in summer (because it's flat, they tell me).

Of course the Highway Traffic Act requires drivers to check crosswalks before proceeding through them and to stop for pedestrians entering a crosswalk, but clearly, that doesn't always happen. Indeed, if I'm not mistaken, statistics show that most vehicle-pedestrian collisions occur when vehicles are turning right and hit a pedestrian with right of way in a crosswalk. Reconfiguring Rawlins Cross without signal lights as proposed would not only remove the safety of dedicated walk signals and stop lights, but it would reroute all the traffic that currently goes straight down Military Road – including buses and heavy trucks – such that they would have to turn right to get into and out of the round-about. To my reckoning, that would significantly increase the odds that pedestrians will be hit in crosswalks by turning vehicles. Granted, normally pedestrians hit on right turns aren't killed, except when they're hit by buses and heavy trucks. In my view, the increased risk to pedestrians of the proposed changes needs to be given serious consideration.

Yet when I look at the re-design of Rawlins Cross published by local media, it appears that no thought has been given to the design of the pedestrian infrastructure, as the crosswalks are the same on the drawing as they are now with the signal lights in place. One would think that significantly changing the traffic flow and removing the signal lights would require rethinking the pedestrian crossing infrastructure as well. It might require the higher standard of crosswalks with zebra lines and crosswalk signs to alert drivers that they may need to stop for pedestrians. It might also be wise to check lighting in the area to ensure pedestrians are visible in all of the affected crosswalks at night. Experience tells me some drivers will

actually stop on the crosswalks and block them while waiting to turn, and I'm not sure how to mitigate that; but there are certainly design options for the pedestrian infrastructure that could be considered, and in my opinion, council ought to defer approval of changes to Rawlins Cross until they are convinced that pedestrian safety has been thought through and risks mitigated as much as possible.

Indeed, what I find most disconcerting is that there appears to have been no consideration of pedestrian safety in the proposed re-design of this intersection, at least as it's been presented publically. Perhaps I'm wrong in that perception, but I do end up wondering if there needs to be a change made in traffic planning to ensure that pedestrian traffic is given due consideration as a matter of course, especially given that everybody seems to agree about the value of a walkable city. If we want a walkable city, we have to consider how to facilitate pedestrian traffic and safety whenever we are designing road infrastructure, don't we?

And for what it's worth, as a driver, I actually don't think Rawlins Cross is an especially difficult intersection for a city, but it could be worse. I don't know what sort of traffic analysis council has to support the proposed change to a round-about, but I'd worry about unintended consequences on traffic on the feeder roads like Prescott, where a traffic backup in rush hour could easily impact traffic flow on Duckworth and Water.

Thanks for your consideration of these comments.

[REDACTED]  
[REDACTED]



Fw: Rawlins Cross  
Danny Breen  
to:  
Kenessa Cutler  
2018/02/23 12:28 PM  
Hide Details  
From: Danny Breen/CSJ  
To: Kenessa Cutler/CSJ@CSJ

Danny Breen  
Mayor  
City of St. John's, NL  
709-576-8477

----- Forwarded by Danny Breen/CSJ on 2018/02/23 12:28 PM -----

From: [REDACTED]  
To: "dbreen@stjohns.ca" <dbreen@stjohns.ca>  
Date: 2018/02/20 07:41 AM  
Subject: Rawlins Cross

---

Thank you for standing up for pedestrians who want safe ways to cross the street at Rawlins Cross. I think this idea is crazy and will only hurt the many young people (going to Bishop Field) and high school students (going to HHM and BR) and the many people who prefer to walk in the downtown core (which should be encouraged rather than discouraged).

This is an email I sent to my councillor and the Deputy Mayor.  
As someone who walks frequently in this area and someone who believes in supporting a pedestrian-friendly city, this proposal seems to run counter to any logic. In places where cars must yield (such as Cavendish Square in front of the Sheraton) you take your life in your hands as they seem to pick up speed when there is no light to slow them down. This is also the case at Queen's Road and Prescott Street where people will turn right without paying any heed to a person wanting to cross the street. Without a light and a walk signal, I can imagine spending much longer waiting for a break in traffic or for someone to stop. Ideally, cars will stop at crosswalks but my experience here in St. John's is they are more likely to stop in places where there are no crosswalks! And either way, there is no consistency in terms of how drivers will react. I appreciate there have been issues with turning right on red lights but I don't see how this proposal improves pedestrian safety. The examples cited about prove just the opposite. I implore you to re-think this - if the rationale is that it's confusing now, you have no idea how confusing it will be with this proposed change.

Thank you,  
[REDACTED]



Fw: Rawlins Cross  
Danny Breen  
to:  
Kenessa Cutler  
2018/02/23 12:29 PM  
Hide Details  
From: Danny Breen/CSJ  
To: Kenessa Cutler/CSJ@CSJ

Danny Breen  
Mayor  
City of St. John's, NL  
709-576-8477

----- Forwarded by Danny Breen/CSJ on 2018/02/23 12:29 PM -----

From: [REDACTED]  
To: dbreen@stjohns.ca  
Cc: citycouncil@stjohns.ca  
Date: 2018/02/16 07:48 PM  
Subject: Rawlins Cross

---

I'm with you on this one Danny, at least till I can see how it improves things. I can't imagine a pedestrian trying to cross the street at the Cross without lights, for one thing, and if the signage is no clearer than the diagram I'm looking at on CBC online, it's going to be a nightmare for residents and tourists, motorists and pedestrians alike.

I'm hoping everyone on Council will turn their minds individually to the details of how this will work, and make sure they are comfortable that it improves the situation from all perspectives, rather than just rubber stamping a committee report.

The thought of some child negotiating through that on foot makes me sick to my stomach, and try as I may to decipher the only diagram I've seen, and the written directions to proceed further East on Military, I'm baffled. Perhaps the City could post a very clear diagram and written directions on the web site for people to digest and make an informed decision?

Thanks for your attention to this matter. That intersection is the very heart of the old City, and the risk to life demands a high degree of diligence from everyone.

Kindest Regards,  
[REDACTED]

Sent from my iPad



Fw: Pedestrian traffic and Rawlins Cross  
Danny Breen  
to:  
Kenessa Cutler  
2018/02/23 12:30 PM  
Hide Details  
From: Danny Breen/CSJ  
To: Kenessa Cutler/CSJ@CSJ  
History: This message has been replied to.

Danny Breen  
Mayor  
City of St. John's, NL  
709-576-8477

----- Forwarded by Danny Breen/CSJ on 2018/02/23 12:30 PM -----

From: [REDACTED]  
To: Danny Breen <DBreen@stjohns.ca>  
Date: 2018/02/15 02:48 PM  
Subject: Re: Pedestrian traffic and Rawlins Cross

---

Thank you. Since then, I was thinking about the implications of crosswalks only for vehicular traffic. There are at least two times of the year, the folk festival and the Telly Ten, when the volume of pedestrian traffic would clog the flow of cars through those intersections without traffic lights.

There needs to be a way to regulate the flow of both types of traffic.

I appreciate your reply.

[REDACTED]

On 2018-02-15 2:31 PM, Danny Breen wrote:

Hi Janet:

I agree with your comments. This is a complicated area and i do not think significant improvements can be made without major infrastructure changes. Changing traffic flows even during a pilot project is not the answer.

Thanks for your comments.

Danny Breen  
Mayor  
City of St. John's  
(709) 576-8477

On Feb 15, 2018, at 12:41 PM, [REDACTED] wrote:

That should have been, "If I am standing to the right of the driver." I always have trouble with left and right.  
Sorry.

On 2018-02-15 2:01 PM, [REDACTED] wrote:

I have lived in the neighbourhood of Rawlins Cross for almost 40 years. I walked my daughter to Bishop Feild for seven years and currently walk to yoga class two times a week and use the sidewalks around this intersection often on other days. I believe that the people who are considering changes to Rawlins Cross do not understand what this will do to pedestrians.

Rawlings Cross is an area of high pedestrian traffic due to Bannerman Park and Moomoos, and Bishop Feild School, when it is open. Many drivers do not now look in the other direction for pedestrians when traffic is one way, and you can see this where Rennie's River comes into Monkstown Road. If I am standing to the left of the driver at this crosswalk, even though this is a stop sign, two or three cars will typically drive past me unaware before a car sees me and stops for the crosswalk. Drivers know no traffic will be coming from the left, so they do not look that way and pedestrians have been hit at this intersection in the past.

If Rawlings Cross becomes a one-direction traffic circle with no stop signs and no traffic lights, pedestrians on the side where traffic does not come from will be totally ignored. This idea might work on some cities, but many drivers in St. John's do not respect crosswalks at the best of times. Without traffic lights or stop signs, drivers seem to assume they have the right of way.

If this plan goes ahead without provision for safe pedestrian crossing, it's only a matter of time before someone is killed. Even with the kind of crosswalks that are currently on Westerland and Elizabeth around MUN, crossing will be risky.

Sincerely,



---

This email has been checked for viruses by Avast antivirus software.

<https://www.avast.com/antivirus>





Fw: Rawlins Cross  
 Danny Breen  
 to:  
 Kenessa Cutler  
 2018/02/23 12:27 PM  
 Hide Details  
 From: Danny Breen/CSJ  
 To: Kenessa Cutler/CSJ@CSJ

Danny Breen  
 Mayor  
 City of St. John's, NL  
 709-576-8477

----- Forwarded by Danny Breen/CSJ on 2018/02/23 12:27 PM -----

From: [REDACTED]  
 To: Danny Breen <DBreen@stjohns.ca>  
 Date: 2018/02/22 05:05 PM  
 Subject: Re: Rawlins Cross

---

Mayor Breen,

I have been in contact with my councillor, Hope Jamieson, who has referred my questions to the traffic engineer and has been very responsive to my concerns, however, I am not convinced that all matters have been considered.

As you are advocating for the status quo, I would like to thank you, and express some additional concerns to those I mentioned in my last email.

There are specific guidelines that improve safety in roundabouts. Are the safety criteria being used by the City engineers comparing "apples to apples"?

1. For example, studies on pedestrian traffic suggest fewer accidents when there is a single-lane roundabout. That is not the case here.
2. There are recommended distances between exits in roundabouts for optimal safety. That is not the case here. The distance between Queens Road, Prescott Street and Flavin Street are minimal and if there are no lights to give these drivers a break in traffic, the result could be quite catastrophic for vehicles as well as bikes and pedestrians.
3. There are sight-line visibility criteria. These cannot be met in this design as there are buildings in the center to prevent you from seeing the full flow of traffic.
4. There are protocols as to entering cars merging into the traffic already in the roundabout. This is not a classic roundabout - there are what might be considered arteries where the traffic would flow without being as concerned about merging - i.e. south on Monkstown, south on Prescott, north on Rennie's Mill and Monkstown. This is not a classic merge situation and rather than result in reduced traffic speeds could in fact result in increased traffic speeds - has this been considered? This would result in increased pedestrian hazard.

I'm not sure there is any research that would adequately be comparable to Rawlins Cross. I am puzzled as to why pedestrian safety is riskier with the current system. With the "no turn on a red" at Military and Rennie's Mill, it seems much safer. Maybe this solution (no turning on a red) would improve safety at Monkstown and Military and also coming up from Flavin to Military. These to me would be far more effective solution than what is being proposed if pedestrian safety is a priority.

Thank you,

---

**From:** Danny Breen <DBreen@stjohns.ca>

**To:** [REDACTED]

**Sent:** Tuesday, February 20, 2018 8:11 AM

**Subject:** Re: Rawlins Cross

Thank you for your comments.

I am concerned with these changes both during the pilot project and any subsequent changes. This intersection is difficult and has been for a hundred years. The optimal solution is not practical as it would involve significant property demolition. Any other solutions will have significant negative impacts on pedestrian safety and traffic flow.

Thank you for your comments.

Danny Breen  
 Mayor  
 City of St. John's, NL  
 709-576-8477

From: [REDACTED]

To: "dbreen@stjohns.ca" <dbreen@stjohns.ca>

Date: 2018/02/20 07:41 AM

Subject: Rawlins Cross

---

Thank you for standing up for pedestrians who want safe ways to cross the street at Rawlins Cross. I think this idea is crazy and will only hurt the many young people (going to Bishop Field) and high school students (going to HHM and BR) and the many people who prefer to walk in the downtown core (which should be encouraged rather than discouraged).

This is an email I sent to my councillor and the Deputy Mayor.

As someone who walks frequently in this area and someone who believes in supporting a pedestrian-friendly city, this proposal seems to run counter to any logic. In places where cars must yield (such as Cavendish Square in front of the Sheraton) you take your life in your hands as they seem to pick up speed when there is no light to slow them down. This is also the case at Queen's Road and Prescott Street where people will turn right without paying any heed to a person wanting to cross the street. Without a light and a walk signal, I can imagine spending

much longer waiting for a break in traffic or for someone to stop. Ideally, cars will stop at crosswalks but my experience here in St. John's is they are more likely to stop in places where there are no crosswalks! And either way, there is no consistency in terms of how drivers will react. I appreciate there have been issues with turning right on red lights but I don't see how this proposal improves pedestrian safety. The examples cited about prove just the opposite. I implore you to re-think this - if the rationale is that it's confusing now, you have no idea how confusing it will be with this proposed change.

Thank you,



Fwd: Rawlins Cross  
Danny Breen  
to:  
Kenessa Cutler  
2018/02/25 08:36 AM  
Hide Details  
From: Danny Breen/CSJ  
To: Kenessa Cutler/CSJ@CSJ

Danny Breen  
Mayor  
City of St. John's, NL  
709-576-8477

Begin forwarded message:

**From:** [REDACTED]  
**Date:** February 24, 2018 at 5:37:01 PM NST  
**To:** "Danny Breen" <[dbreen@stjohns.ca](mailto:dbreen@stjohns.ca)>  
**Subject:** Rawlins Cross

Hello Mayor Breen,

I just want to let you know that you have my full support regarding making changes to the Rawlins Cross intersection. A roundabout would be a total waste of money! While I can agree that the intersection can be confusing a roundabout would not solve the problem. I think it would only make it more confusing to the thousands of people who already know how to navigate this area. I have never encountered any traffic problems there. There are many other interestions in St. John's that have far more issues than Rawlins Cross and any available funding would be better spent in those areas.

This intersection is an icon. Tourists and visitors may struggle a bit with it but they do learn quickly once they go through there a couple of times. It's a special area with special characteristics.

I find it hard to believe that a roundabout is even being considered for Rawlins Cross. Have there been many accidents? I can't recall hearing about any unlike Torbay Road / Stavanger Drive for example or Portugal Cove Road / MacDonald Drive to name another. There is far less traffic using Rawlins Cross compared to Prince Phillip Drive. It just seems to be completely unnecessary. The majority of residents are probably ok with it as it is. Lots of people don't drive downtown but it's not because of Rawlins Cross. It's mainly because they don't like driving downtown with the congestion on Water Street and Duckworth Street at times and the difficulties with parking.

Roundabout for Rawlins Cross??? No thanks.

[REDACTED]

Re: ATIPP Request - Rawlins Cross Traffic

Debbie Hanlon

to:

Janet Adams

2018/02/21 12:24 PM

Cc:

Kenessa Cutler, Dave Lane, Deanne Stapleton, Hope Jamieson, Ian Froude, Jamie Korab, Karen Chafe, Maggie Burton, Sandy Hickman, Sheilagh O'Leary, Wally Collins

Hide Details

From: Debbie Hanlon/CSJ Sort List...

To: Janet Adams/CSJ@CSJ

Cc: Kenessa Cutler/CSJ@CSJ, Dave Lane/CSJ@CSJ, Deanne Stapleton/CSJ@CSJ, Hope Jamieson/CSJ@CSJ, Ian Froude/CSJ@CSJ, Jamie Korab/CSJ@CSJ, Karen Chafe/CSJ@CSJ, Maggie Burton/CSJ@CSJ, Sandy Hickman/CSJ@CSJ, Sheilagh O'Leary/CSJ@CSJ, Wally Collins/CSJ@CSJ

I have several for and against and I have saved 3 phone calls 1 for not. It's important to note that MOST of them are not fully aware of what is proposed hence why we are bringing it back to COTW for further clarification

Thanks again to all of you for your continued support

D

Sent from my iPhone

On Feb 21, 2018, at 12:18 PM, Janet Adams <[JAdams@stjohns.ca](mailto:JAdams@stjohns.ca)> wrote:

To date, I have not received any complaints about the area; however last week I did receive two calls from residents objecting to the proposed change. One lady left her name while the male caller just wanted his complaint noted.

Janet Adams

Executive Assistant

Offices of the Mayor and City Manager

576-8207/576-8446

Kenessa Cutler---2018/02/21 10:10:06 AM---Hello everyone, please see the attached ATIPP request. If you have received any complaints regarding

From: Kenessa Cutler/CSJ

To: Wally Collins/CSJ@CSJ, Jamie Korab/CSJ@CSJ, Sheilagh O'Leary/CSJ@CSJ, Dave Lane/CSJ@CSJ, Maggie Burton/CSJ@CSJ, Deanne Stapleton/CSJ@CSJ, Sandy Hickman/CSJ@CSJ, Ian Froude/CSJ@CSJ, Hope Jamieson/CSJ@CSJ, Debbie Hanlon/CSJ@CSJ, Janet Adams/CSJ@CSJ

Cc: Karen Chafe/CSJ@CSJ

Date: 2018/02/21 10:10 AM

Subject: ATIPP Request - Rawlins Cross Traffic

Hello everyone, please see the attached ATIPP request.

If you have received any complaints regarding Rawlin's Cross traffic please forward them to me.  
Thanks!

[attachment "Memo to staff - Rawlins Cross Traffic.pdf" deleted by Janet Adams/CSJ]

*Kenessa Cutler*

Legislative Assistant  
Office of the City Clerk  
City of St. John's  
tel: 709-576-8429  
email: [kcutler@stjohns.ca](mailto:kcutler@stjohns.ca)  
<0.A38.jpeg>



Fw: ATIPP Request - Rawlin's Cross traffic  
Aggi Westcott  
to:  
Kenessa Cutler  
2018/02/23 12:39 PM  
Hide Details  
From: Aggi Westcott/CSJ  
To: Kenessa Cutler/CSJ@CSJ

FYI

Aggi Westcott  
Manager - Administrative Services  
Planning, Engineering and Regulatory Services  
Tel: (709) 576-8379 Cell: (709) 691-5473

----- Forwarded by Aggi Westcott/CSJ on 2018/02/23 12:38 PM -----

From: Garrett Donaher/CSJ  
To: Aggi Westcott/CSJ@CSJ  
Cc: Bill MacDonald/CSJ@CSJ, Stephen Fagan/CSJ@CSJ  
Date: 2018/02/21 11:43 AM  
Subject: Re: Fwd: ATIPP Request - Rawlin's Cross traffic

Good-day Aggi,

I am not aware of any that came in through ACR except this one: CASE ID 535901

All the complaints I have received have been in conversation. I can't say precisely how many there have been over the last two years. Somewhere around 1 or 2 dozen individuals.

Bill, Steve, please provide Aggi any additional info you may have pertaining to complaints about Rawlin's Cross.

-Garrett

---

Garrett Donaher P.Eng.  
Manager, Transportation Engineering  
Planning, Engineering & Regulatory Services  
576.8350 | 725-0028 (m)  
gdonaher@stjohns.ca

▼ Aggi Westcott--2018/02/21 11:00:50 AM---From: Aggi Westcott/CSJ To: Randy Carew/CSJ@CSJ, Chris Pitcher/CSJ@CSJ, Garrett Donaher/CSJ@CSJ

From: Aggi Westcott/CSJ  
To: Randy Carew/CSJ@CSJ, Chris Pitcher/CSJ@CSJ, Garrett Donaher/CSJ@CSJ  
Cc: Kenessa Cutler/CSJ@CSJ  
Date: 2018/02/21 11:00 AM  
Subject: Fwd: ATIPP Request - Rawlin's Cross traffic

---

Sent from my iPhone

Begin forwarded message:

**From:** "Kenessa Cutler" <[kcutter@stjohns.ca](mailto:kcutter@stjohns.ca)>  
**Date:** February 21, 2018 at 9:47:40 AM NST  
**To:** "Mary Walsh" <[MWalsh@stjohns.ca](mailto:MWalsh@stjohns.ca)>, "Aggi Westcott" <[AWestcott@stjohns.ca](mailto:AWestcott@stjohns.ca)>, "Neachel Keeping" <[nkeeping@stjohns.ca](mailto:nkeeping@stjohns.ca)>  
**Cc:** "Cheryl L Mullett" <[CMullett@stjohns.ca](mailto:CMullett@stjohns.ca)>, "Karen Chafe" <[KChafe@stjohns.ca](mailto:KChafe@stjohns.ca)>  
**Subject:** ATIPP Request - Rawlin's Cross traffic

Good morning everyone, please see the attached request for information regarding Rawlin's Cross traffic complaints.

If you have any questions just ask!

*(See attached file: Memo to staff - Rawlins Cross Traffic.pdf)*

*Kenessa Cutler*

Legislative Assistant  
Office of the City Clerk  
City of St. John's  
tel: 709-576-8429

email: [kcutter@stjohns.ca](mailto:kcutter@stjohns.ca)[attachment "0.866.jpeg" deleted by Garrett Donaher/CSJ] [attachment "Memo to staff - Rawlins Cross Traffic.pdf" deleted by Garrett Donaher/CSJ]

Re: ATIPP Request - Rawlins Cross Traffic

Jamie Korab

to:

Kenessa Cutler

2018/02/23 01:15 PM

Cc:

Debbie Hanlon

Hide Details

From: Jamie Korab/CSJ

To: Kenessa Cutler/CSJ@CSJ

Cc: Debbie Hanlon/CSJ@CSJ

Hello

I'm unable to forward it, but I received a call from [REDACTED], no address other than Cowan Heights and the phone number that came up on the VM was [REDACTED]

- totally shocked
- this is a part of old St. John's
- Not happy about traffic measures they did by the FWB.
- Don't change anything, leave Rawlings cross the way it is.

Jamie Korab

709.576.8643

Ward 3 Councillor - City of St. John's

Sent from my iPad

On Feb 21, 2018, at 11:02 AM, Kenessa Cutler <[kcutler@stjohns.ca](mailto:kcutler@stjohns.ca)> wrote:

Hi Jamie, every traffic complaint from the past two years regarding Rawlin's Cross :)

*Kenessa Cutler*

Legislative Assistant

Office of the City Clerk

City of St. John's

tel: 709-576-8429

email: [kcutler@stjohns.ca](mailto:kcutler@stjohns.ca)

<0.21E.jpeg>

Jamie Korab---2018/02/21 10:58:49 AM---From: Jamie Korab/CSJ To: Kenessa Cutler/CSJ@CSJ

From: Jamie Korab/CSJ

To: Kenessa Cutler/CSJ@CSJ

Date: 2018/02/21 10:58 AM

Subject: Re: ATIPP Request - Rawlins Cross Traffic

---

Would this just be complaints received before the traffic strategy was announced? Not people who expressed concern since?

Jamie Korab - Ward 3 Councillor, City St. John's-Sent from my iPhone

On Feb 21, 2018, at 8:40 AM, Kenessa Cutler <[kcutler@stjohns.ca](mailto:kcutler@stjohns.ca)> wrote:

Hello everyone, please see the attached ATIPP request.

If you have received any complaints regarding Rawlin's Cross traffic please forward them to me. Thanks!

*(See attached file: Memo to staff - Rawlins Cross Traffic.pdf)*

*Kenessa Cutler*

Legislative Assistant  
Office of the City Clerk  
City of St. John's  
tel: 709-576-8429  
email: [kcutler@stjohns.ca](mailto:kcutler@stjohns.ca)

<0.87E.jpeg>

<Memo to staff - Rawlins Cross Traffic.pdf>



**Re: ATIPP Request - Rawlins Cross Traffic** 

**Janet Adams** to: Kenessa Cutler

2018/02/21 12:18 PM

Dave Lane, Deanne Stapleton, Debbie Hanlon, Hope Jamieson, Ian Froude, Jamie Korab, Karen Chafe, Maggie Burton, Sandy Hickman, Sheilagh O'Leary, Wally Collins

History: This message has been replied to.

To date, I have not received any complaints about the area; however last week I did receive two calls from residents objecting to the proposed change. One lady left her name while the male caller just wanted his complaint noted.

Janet Adams  
Executive Assistant  
Offices of the Mayor and City Manager  
576-8207/576-8446

Kenessa Cutler

[Hello everyone, please see the attached ATIPP r...](#)

2018/02/21 10:10:06 AM

From: Kenessa Cutler/CSJ  
To: Wally Collins/CSJ@CSJ, Jamie Korab/CSJ@CSJ, Sheilagh O'Leary/CSJ@CSJ, Dave Lane/CSJ@CSJ, Maggie Burton/CSJ@CSJ, Deanne Stapleton/CSJ@CSJ, Sandy Hickman/CSJ@CSJ, Ian Froude/CSJ@CSJ, Hope Jamieson/CSJ@CSJ, Debbie Hanlon/CSJ@CSJ, Janet Adams/CSJ@CSJ  
Cc: Karen Chafe/CSJ@CSJ  
Date: 2018/02/21 10:10 AM  
Subject: ATIPP Request - Rawlins Cross Traffic

Hello everyone, please see the attached ATIPP request.

If you have received any complaints regarding Rawlin's Cross traffic please forward them to me. Thanks!

[attachment "Memo to staff - Rawlins Cross Traffic.pdf" deleted by Janet Adams/CSJ]

*Kenessa Cutler*

Legislative Assistant  
Office of the City Clerk  
City of St. John's  
tel: 709-576-8429  
email: kcutler@stjohns.ca

**ST. JOHN'S**